

Message Text

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ACTION IO-14

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NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

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DPW-01 SCA-01 DRC-01 ABF-01 OMB-01 TRSE-00 /188 W
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E.O. 11652: N/A

TAGS: PFOR UN XF

SUBJ: TEXT OF SYG'S REPORT ON UNEF

1. FOLLOWING IS TEXT OF SYG'S REPORT, AS AMENDED AND
APPROVED BY COUNCIL. AS CONSEQUENCE OF INFORMAL SC
CONSULTATIONS, FOUR CHANGES (UNDERLINED IN TEXT BELOW)
WERE MADE TO SYG'S REPORT AS FIRST SUBMITTED
TO COUNCIL.

1. PRESENT REPORT IS SUBMITTED IN PURSUANCE OF SC RES
340 (1973) OF 25 OCT 1973 IN WHICH COUNCIL, AMONG OTHER
THINGS, DECIDED TO SET UP IMMEDIATELY A UNEF UNDER ITS
AUTHORITY AND REQUESTED SYG TO REPORT WITHIN 24 HOURS ON
STEPS TAKEN TO THIS EFFECT.

TERMS OF REFERENCE

2. (A) FORCE WILL SUPERVISE IMPLEMENTATION OF OPERATIVE PARA
1 OF RES 340 (1973), WHICH READS AS FOLLOWS:

"1. DEMANDS THAT IMMEDIATE AND COMPLETE CEASE-FIRE BE OBSERVED
AND THAT PARTIES RETURN TO POSITIONS OCCUPIED BY THEM AT
1650 HOURS GMT ON 22 OCT 1973",.
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(B). FORCE WILL USE ITS BEST EFFORTS TO PREVENT A RECURRENCE
OF FIGHTING, BEGIN UNDERLINE AND CO-OPERATE WITH THE INTERNA-
TIONAL COMMITTEE OF THE RED CROSS IN ITS HUMANITARIAN
ENDEAVOURS IN THE AREA. END UNDERLINE

(C) IN FULFILMENT OF ITS TASKS, FORCE WILL HAVE CO-OPERATION OF MILITARY OBSERVERS OF UNTSO.

GENERAL CONSIDERATIONS

3. THREE ESSENTIAL CONDITIONS MUST BE MET FOR FORCE TO BE EFFECTIVE. FIRSTLY, IT MUST HAVE AT ALL TIMES FULL CONFIDENCE AND BACKING OF SC. SECONDLY, IT MUST OPERATE WITH FULL CO-OPERATION OF PARTIES CONCERNED THIRDLY, IT MUST BE ABLE TO FUNCTION AS AN INTEGRATED AND EFFICIENT MILITARY UNIT.

4. HAVING IN MIND PAST EXPERIENCE, I WOULD SUGGEST FOLLOWING GUIDELINES FOR PROPOSED FORCE:

(A) FORCE WILL BE UNDER COMMAND OF UN, VESTED IN SYG, UNDER AUTHORITY OF SC. COMMAND IN FIELD WILL BE EXERCISED BY A FORCE COMMANDER APPOINTED BY SYG WITH CONSENT OF SC. COMMANDER WILL BE RESPONSIBLE TO SYG.

BEGIN UNDERLINE THE SYG SHALL END UNDER LINE
KEEP SC FULLY INFORMED OF DEVELOPMENTS RELATING TO FUNCTIONING OF FORCE. ALL MATTERS WHICH MAY AFFECT NATURE OR CONTINUED EFFECTIVE FUNCTIONING OF FORCE WILL BE REFERRED TO COUNCIL FOR ITS DECISION.

(B) FORCE MUST ENJOY FREEDOM OF MOVEMENT AND COMMUNICATION AND OTHER FACILITIES THAT ARE NECESSARY FOR PERFORMANCE OF ITS TASKS. FORCE AND ITS PERSONNEL SHOULD BE GRANTED ALL RELEVANT PRIVILEGES AND IMMUNITIES PROVIDED FOR BY CONVENTION ON PRIVILEGES AND IMMUNITIES OF UN. THE FORCE SHOULD OPERATE AT ALL TIMES SEPARATELY FROM ARMED FORCES OF PARTIES CONCERNED. CONSEQUENTLY SEPARATE QUARTERS AND, WHEREVER DESIRABLE AND FEASIBLE, BUFFER ZONES WILL HAVE TO BE ARRANGED WITH CO-OPERATION OF PARTIES. APPROPRIATE AGREEMENTS ON STATUS
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OF FORCE WILL HAVE TO BE CONCLUDED WITH PARTIES TO COVER ABOVE REQUIREMENTS.

(C) FORCE WILL BE COMPOSED OF A NUMBER OF CONTINGENTS TO BE PROVIDED BY SELECTED COUNTRIES, UPON REQUEST OF SYG. CONTINGENTS WILL BE SELECTED IN CONSULTATION WITH SC AND WITH PARTIES CONCERNED, BEARING IN MINE BEGIN UNDERLINE THE ACCEPTED PRINCIPLE OF EQUITABLE GEOGRAPHIC REPRESENTATION. END UNDERLINE

(D) FORCE WILL BE PROVIDED WITH WEAPONS OF A DEFENSIVE CHARACTER ONLY. IT SHALL NOT USE FORCE EXCEPT IN SELF-DEFENCE. SELF-DEFENCE WOULD INCLUDE RESISTANCE TO ATTEMPTS BY FORCEFUL MEANS TO PREVENT IT FROM DISCHARGING ITS DUTIES

UNDER MANDATE OF SC. FORCE WILL PROCEED ON ASSUMPTION THAT PARTIES TO CONFLICT WILL TAKE ALL NECESSARY STEPS FOR COMPLIANCE WITH DECISIONS OF SC.

(E) IN PERFORMING ITS FUNCTIONS, FORCE WILL ACT WITH COMPLETE IMPARTIALITY AND WILL AVOID ACTIONS WHICH COULD PREJUDICE RIGHTS, CLAIMS OR POSITIONS OF PARTIES CONCERNED BEGIN UNDERLINE WHICH IN NO WAY AFFECTS THE IMPLEMENTATION OF OPERATIVE PARA 1 OF RES 340 (1973) AND OPERATIVE PARA 1 OF RES 339 (1973). END UNDERLINE

(F) SUPPORTING PERSONNEL OF FORCE WILL BE PROVIDED AS A RULE BY SYG FROM AMONG EXISTING UN STAFF. THOSE PERSONNEL WILL, OF COURSE, FOLLOW RULES AND REGULATIONS OF UN SYG.

PROPOSED PLAN OF ACTION

5. IF SC IS IN AGREEMENT WITH PRINCIPLES OUTLINED ABOVE, I INTEND TO TAKE FOLLOWING URGENT STEPS:

(A) I PROPOSE, WITH CONSENT OF SC, TO APPOINT COMMANDER OF EMERGENCY FORCE AS SOON AS POSSIBLE. PENDING COMMANDER'S ARRIVAL IN MISSION AREA, WITH CONSENT OF COUNCIL GIVEN AT ITS MEETING OF 25 OCT 1973, I HAVE APPOINTED CHIEF OF STAFF OF UNTSO, MAJOR-GENERAL E. SIILASVUO, AS INTERIM COMMANDER OF EMERGENCY FORCE, AND HAVE ASKED HIM TO SET UP A PROVISIONAL HEADQUARTERS STAFF CONSISTING OF PERSONNEL FROM UNTSO.
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(B) IN ORDER THAT FORCE MAY FULFILL RESPONSIBILITIES ENTRUSTED TO IT, IT IS CONSIDERED NECESSARY THAT IT HAVE A TOTAL STRENGTH IN ORDER OF 7,000.

(C) FORCE WOULD INITIALLY BE STATIONED IN AREA FOR A PERIOD OF SIX MONTHS.

(D) IN MY LTR OF 25 OCT TO PRESIDENT OF SC, I PROPOSED, AS AN URGENT INTERIM MEASURE AND IN ORDER THAT EMERGENCY FORCE MAY REACH THE AREA AS SOON AS POSSIBLE, TO ARRANGE FOR CONTINGENTS OF AUSTRIA, FINLAND AND SWEDEN NOW SERVING WITH UN PEACE-KEEPING FORCE IN CYPRUS (UNFICYP) TO PROCEED IMMEDIATELY TO EGYPT. I AM AT PRESENT ACTIVELY ENGAGED IN NECESSARY CONSULTATIONS, BEARING IN MIND CONSIDERATIONS IN PARA 4 (C) ABOVE, WITH A VIEW TO MAKING REQUESTS TO A NUMBER OF OTHER GOVERNMENTS TO PROVIDE CONTINGENTS OF SUITABLE SIZE FOR THE FORCE AT EARLIEST POSSIBLE TIME. AS MEMBERS OF COUNCIL ARE AWARE, THIS IS A COMPLEX MATTER IN WHICH A NUMBER OF FACTORS HAVE TO BE TAKEN INTO ACCOUNT. I SHALL REPORT FURTHER TO COUNCIL AS SOON AS POSSIBLE.

(E) IN ADDITION TO COUNTRIES REQUESTED TO PROVIDE CONTINGENTS FOR FORCE, I PROPOSE TO REQUEST LOGISTIC SUPPORT AS NECESSARY

FROM A NUMBER OF OTHER COUNTRIES, WHICH MAY INCLUDE THE
PERMANENT MEMBERS OF SC.

ESTIMATED COST AND METHOD OF VINANCING

6. AT THE PRESENT TIME THERE ARE MANY UNKNOWN FACTORS.
BEST POSSIBLE PRELIMINARY ESTIMATE BASED UPON PAST EXPERIENCE
AND PRACTICE IS APPROXIMATELY \$30,000,000 FOR A FORCE OF
7,000 ALL RANKS FOR A PERIOD OF SIX MOMTHS.

7. COSTS OF FORCE SHALL BE CONSIDERED AS EXPENSES OF
ORGANIZATION TO BE BORNE BY MEMBERS IN ACCORDANCE WITH ART. 17,
PARA 2, OF THE CHARTER

2. DEPT RETRANSMIT AS DESIRED.

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